

1 **ANA Position Statement (Draft for Public Comment_[01])**
2 **The Ethical Responsibility to Manage Pain and Suffering**

3 Thank you for the opportunity to comment on this draft. This is an important topic.
4

5 **Purpose**_[LC2]:

6 The national debate on the appropriate use of opioids creates an environment which can
7 constrain nurses from providing optimal relief of pain and suffering. This limitation exacerbates
8 the longstanding problem of inadequate treatment of these symptoms. The purpose of this
9 position statement is to provide ethical guidance to nurses who may feel constrained from
10 fulfilling their ethical responsibility to provide optimal management of pain and suffering.

11 This paragraph could benefit from clarification and coherence as, in its current form, it can be a bit confusing.

12 The stated purpose begins by leading the reader to believe that the statement is going to address the appropriate
13 use of opioids and the nurse's responsibility in that regard; totally appropriate. However, it quickly moves beyond
14 that and opens to a different and broader concept, suffering. While related, pain and suffering are not the same
15 concepts. See, for example, Eric Cassell, "The Relationship between Pain and Suffering," in *Advances in Pain*
16 *Research and Therapy*, ed. C. Stratton Hill Jr. and William S. Fields (New York: Raven Press Ltd, 1989), 63.

17 Because of the massive amount that could be said about pain management alone, in order to do justice to the
18 topic, we would suggest that this statement limit itself to pain and its management and leave suffering for another
19 time.

20 The reader is further confused by the suggestion that *debate* about the appropriate use of opioids somehow
21 creates an environment that hinders nurses from managing pain appropriately. It needs to be explained how it is
22 that merely discussing the right and good way to do something would make it such that nurses could not do what
23 is right and good.

24 Finally, although the purpose initially suggests that the concern is the *patient's* pain, the focus shifts to a concern
25 for the *nurse* who is pained, so to speak, as a result of an environment said to be influenced by debate.

26 All this leaves the reader unsure as to what the statement is actually about.
27

28 **Statement of ANA Position**_[03]:

29 As recommended above, deleting all mention of suffering in this statement would help keep the focus on pain and
30 the appropriate use of opioids in the management of pain.

31 The American Nurses Association (ANA) believes that:

- 32 • Nurses have an ethical responsibility to relieve_[04] pain and suffering.

33 Use of the word "relieve" can be problematic. It should be recognized that pain cannot always be completely
34 relieved. To make *relief* of pain an ethical responsibility, can set up the nurse for failure or worse. *Alleviate* would
35 be a more appropriate term. In this regard, it is important to determine the patient's expectations and to educate
36 and counsel them with respect to how realistic their expectations may be, given the particular situation. To do this,
37 the nurse must first conduct a comprehensive evaluation of the individual patient to determine the type of pain,
38 its cause, and then formulate appropriate treatment options that address the cause and type of pain.

39

- 40 • Pain should be optimally managed.
- 41 • A multi-modal approach may be necessary to achieve relief.
- 42 • Nurses must advocate for policies that support all effective modalities^[05].

43 Changing this to read, "all modalities that are effective as well as ethically appropriate and morally
44 permissible" would make the sentence more consistent with the ethos of nursing, which calls for only that
45 which is ethically appropriate and morally permissible.

- 46 • Nurses must provide individualized nursing interventions.
- 47 • Nurse leadership is necessary for society to appropriately address the opioid abuse crisis.

48

49 **Background/Discussion**

50 **Existing body of knowledge.** The experience of pain may serve as a protective function.

51 Individuals experience pain in a variety of ways. If the nursing profession agrees that pain is
52 "whatever the experiencing person says it is, existing whenever he says it does."^[06] (McCaffery

53 &

54 While it is true that there are a variety of definitions of pain, it would improve the position statement to be
55 more scientifically precise in the definition it uses beyond, "whatever the person says it is." For example,
56 the International Association for the Study of Pain defines chronic pain as, "pain without apparent biologic
57 value that has persisted beyond the normal tissue healing time (usually taken to be three months.)" (See
58 Classification of chronic pain. Descriptions of chronic pain syndromes and definitions of pain terms.
59 Prepared by the International Association for the Study of Pain, Subcommittee on Taxonomy. Pain Suppl
60 1986:3:S1)

61 Including a more precise definition does not negate the fact that, when it comes to pain intensity, it can
62 only be determined by the patient's report. Thus, measures of pain intensity, for example, are not meant
63 to compare one person's pain with another's. Pain measures are reliable and valid only to compare the
64 intensity of a patient's pain at different times, which then allows the nurse to know whether the patient's
65 pain is increasing or decreasing.

66 Beebe, 1989, p.7), then nurses and other healthcare professionals have a moral obligation to
67 respond to this patient need (IOMa, 2011; IPRCC, 2015). Thus, nurses are "ethically obligated
68 to take action against the disparities associated with access to pain^[07] management" (ANA, 2016,
69 p. 28).

70 While this sentence is a direct quote and, thus, cannot be changed, it is important to add that the nurse's ethical
71 obligation is to take *ethically appropriate* action and to manage pain *appropriately*. Including these important
72 qualifiers would lend consistency to the statement and ensure fidelity to the ethos of nursing.

73 "Effective pain control strategies emphasize shared decision-making, informed and
74 thorough pain assessment, and integrated, multimodal, and interdisciplinary treatment
75 approaches that balance effectiveness with concerns for safety" (IPRCC, 2015, p. 12).^[08]

76 This is a good statement to include.

77 A variety of strategies have been used to treat acute and/or chronic pain. These strategies
78 include pharmacological as well as a variety of complementary therapies, such as meditation and
79 acupuncture^[09].

80 To be more comprehensive and to demonstrate nursing's knowledge of a broad range of legitimate
81 options and a wholistic understanding of the human person, it would help to include here such methods
82 as, nonpharmacological, physical medicine, behavioral medicine, neuromodulation, interventional,
83 surgical approaches, prayer, as well as complementary therapies.
84

85 Pain is “a significant public health problem in the United States” (Interagency Pain
86 Research Coordinating Committee (IPRCC), 2015, p. 6-7) at great cost to society. To address
87 longstanding barriers to effective pain management, nurses and other healthcare professionals
88 should engage in research to identify strategies to (1) prevent and treat pain, (2) minimize
89 disparities in accessing healthcare, (3) promote societal awareness regarding pain as a public
90 health issue, and (4) identify effective educational strategies for nurses, healthcare professionals
91 as well as the public.
92

93 Opioid abuse crisis^[010]. There is “a serious problem of diversion and abuse of opioid
94 drugs,

95 It would be helpful to differentiate between opioid use disorder, which is what the opioid abuse crisis is
96 about, and the appropriate use of opioids for the management of pain by including a definition. For
97 example, opioid use disorder is a chronic, relapsing disease with both physical and psychiatric
98 components. It is associated with economic hardship, social isolation, incarceration, increased rates of
99 blood-borne infections such as HIV and viral hepatitis, adverse pregnancy outcomes, and increased
100 mortality (The Medical Letter, June 5, 2017).

101 as well as questions about their usefulness long-term...when opioids are used as prescribed and
102 appropriately monitored, they can be safe and effective, especially for acute, post-operative, and
103 procedural pain, as well as for patients near the end of life who desire more pain relief^[011]
104 (IRPCC,

105 While this is a direct quote and cannot be changed, it must be made clear in this position statement that a
106 patient's *desire* for more pain relief does not translate into a nurse's duty to relieve the patient's pain to the extent
107 that they relieve the patient of their life. As stated earlier, with a proper assessment of the patient, an accurate
108 understanding of the cause and type of pain, and an interdisciplinary approach, scientifically and morally
109 appropriate modalities to alleviate pain are available and effective.

110 2015, p. 14). Careful discernment is required to limit the ripple effect of under-prescribing when
111 opioid use is indeed indicated. Pharmacogenomics promises to be a useful tool to help to

112 determine the appropriate dosing plan for an individual’s pain management (Yiannakopoulou,
113 2015).

114

115 **Ethical considerations**^[O12]. The nurse “uses advocacy, education, and a supportive
116 approach

117 An ethical consideration that should be included is the nurse's ethical obligation to be knowledgeable
118 about the science of pain, the taxonomy for the classification of pain, types of pain, the pathogenesis of
119 pain, mechanisms for persistent pain, and the need to individually tailor targeted therapy to alleviate pain.
120 It is an ethical obligation to know what you are doing and why. Since the choice of appropriate therapy
121 depends upon an accurate evaluation of the cause of pain, the nurse has an ethical responsibility to
122 ensure an accurate evaluation. Because pain affects the entire person, the nurse is ethically obliged to
123 include in the evaluation the impact that pain has on the patient physically, socially, emotionally and
124 spiritually.

125 Furthermore, as previously mentioned, the nurse is ethically obligated to determine the patient's
126 expectations of pain management and to educate and counsel patients with respect to how realistic their
127 expectations and goals may be. An honest, evidence based discussion can reduce frustrations for both
128 the patient and the nurse.

129 to honor the patient’s right to **self-determination, autonomy**^[O13], and dignity” (ANA, 2016, p.
130 24).

131 It is critical to include here that autonomy is not without limits. An essential part of respecting autonomy is
132 respecting its limits, which is to say, recognizing that one must not act beyond our legitimate moral authority, such
133 as requests for assisted suicide. As the Code of Ethics rightly states in provision 1.2, "When patient choices are
134 risky or self-destructive, nurses have an obligation to address the behavior and to offer opportunities and
135 resources to modify the behavior or to eradicate the risk."

136 Therefore, nurses have an ethical obligation **to**^[O14] provide respectful, individualized care to all

137 A suggestion here is to include that nurses have an ethical obligation to promote human dignity, freedom, and
138 human flourishing. This is a more accurate reflection of the profoundly important and weighty service that nurses
139 provide.

140 patients experiencing pain regardless of the person’s personal characteristics, values or
141 **beliefs**^[LC15].

142 A suggestion here is to include culture, ethnicity, institutional and health care industry constraints or how the
143 person became ill.

144 “Moral distress occurs in pain management nursing when nurses see patients with
145 untreated or undertreated pain but are unable to provide adequate because of the patient’s
146 condition, in adequate treatment orders, or providers not believing the patient’s report of
147 pain. Pain management nurses must have the moral self-respect and courage to deal with
148 these situations and seek professional help when needed” (ANA, 2016, p. **26**^[O16]).

149 Here the statement switches focus from the pain of the patient to the pain of the nurse and implies that it is the
150 nurse who suffers when the pain of the patient is not relieved. It further suggests that nurses who are distressed
151 about such things should seek professional help. To what kind of professional help is the ANA referring and why?

152 If the concern here is that nurses who feel sufficiently distressed would act unethically and relieve the patient's
153 pain (and their own) by relieving the patient of his life, then, yes, we should be greatly concerned and such a nurse
154 should not be allowed to practice! If the concern is that nurses need to gain better knowledge about pain and
155 appropriate management strategies, the human person, the human condition, realistic expectations and goals in
156 pain management, and the appropriate role of nursing so that they can ethically manage situations in which pain is
157 not adequately controlled, then, yes, we should offer nurses help by educating and supporting them.

158 **Constraints on meeting our moral obligation to relieve pain and suffering.** There are
159 many factors that make it difficult and sometimes impossible to help patients who are
160 experiencing pain and suffering. Among these are biases, moral disengagement, environments
161 not conducive to optimal practice, and economic limitations.

162 *Bias.* Biases and prejudices held by nurses and other healthcare providers influence the
163 nurse's approach to managing pain and suffering (P/S) with the patient. Prejudices and biases are
164 preconceived and are not based on reason or actual experience. The range of biases includes
165 gender expression, sexual orientation, culture, economic circumstances, geographic locality,
166 hierarchy, age, value systems, religious or spiritual beliefs, lifestyle, and support systems^[017].

167 Bias and prejudice generally are understood to be judgments that are discriminatory and unfair because they are
168 based on arbitrariness and subjectivity rather than on objective fact and sound reasoning. This statement itself is
169 open to its own accusation of bias because it paints with a broad brush a wide range of categories with the label
170 of bias without providing any supporting evidence.

171 In order to minimize their influence we must identify biases and intentionally set them aside^[018].

172 It is not clear what is meant here by "set aside." According to Macmillan Dictionary it means, "not to let a
173 particular feeling, opinion, or belief influence you in order to achieve something more important." According to
174 this statement, the ANA considers "value systems, religious and spiritual beliefs" to be "biases" that should be "set
175 aside." As a result, this proposition leaves the ANA open to accusations of violations of human rights. According to
176 Article 18 of the Universal Declaration of Human Rights, "Everyone has the right to freedom of thought, conscience
177 and religion; this right includes freedom to change his religion or belief, and freedom, either alone or in community
178 with others and in public or private, to manifest his religion or belief in teaching, practice, worship and
179 observance."

180 To identify biases, nurses must reflect on their own experience or background relative to
181 pain and suffering. This might include one's own pain, accompanying family or friends
182 throughout a pain trajectory, personality, and values. Efforts to eliminate biases or ignore them is
183 futile and may result in minimal success in achieving the goal of relief of pain and suffering. It
184 is expected that nurses will recognize, acknowledge and set aside their biases ^[019]so they can
185 better

186 This is confusing and contradictory. If it is futile to ignore our biases, then how can nurses be expected to set them
187 aside? I would suggest removing the section on bias, as it is counterproductive.
188 understand the patient's experience. Some reflective questions to explore biases may be
189 useful^[020]:

190 Perhaps a more productive approach would be to suggest that nurses reflect on knowledge and experience. Using
191 your example, "Do you worry about causing addiction in your patients?" To answer this question the nurse could
192 reflect on questions like: What does science tell us about addiction? What does research tell us are the causes?
193 What has been the nurse's experience with patients having addiction and what led to it? These are valid questions
194 because addiction is a valid concern. Accurate answers would reduce distress and provide proper direction in the
195 appropriate management of pain.

- 196 • Do you worry about causing addiction in your patients?
- 197 • Do you feel some people are more likely to 'game the system' to get meds?
- 198 • Are there situations when you feel anxious about discussing P/S management with
199 colleagues or other members of the healthcare team?
- 200 • Ever feel guilty about too much or too little pain relief^[021].....?

201 This is an odd question. If the goal is to relieve pain, which is what this statement claims is the nurse's ethical
202 obligation, then why would a nurse feel guilty when they have succeeded? The only reason a person might feel
203 guilty is if the patient is harmed as a result of the nurse's action, say for example, the patient falls into a coma, or
204 dies. If this position statement is suggesting that the nurse ought not feel guilty about this, that the nurse ought to
205 "set aside" qualms about harming a patient or causing a patient's death, then this statement is not aligned with
206 the Code of Ethics.

- 207 • Do you know that "pain is whatever the person who has it says it is" but really feel the
208 patient sometimes isn't right?

209 The *Code of Ethics for Nurses with Interpretive Statements* (the 'Code') (2015) provides guidance
210 for nurses to address biases^[022]:

211 We would replace "to address biases" with "in the ethically appropriate management of pain."

- 212 1.3 "Respect"^[023] is extended to all who require and receive nursing care in the promotion
213 of

214 Yes, respect is extended to every person but, to be clear, just because a nurse may hold a point of view that differs
215 from that of a patient this does not necessarily mean the nurse is disrespecting the patient.

216 health, prevention of illness and injury, restoration of health, alleviation of pain
217 and suffering, or provision of supportive care."

- 218 1.2 "Nurses establish relationships of trust and provide nursing services according to
219 need, setting aside any bias or prejudice^[024]. Factors such as culture, value systems,
220 religious

221 Here again is the problematic reference to bias, prejudice, and to the expectation that nurses set them aside while
222 previously stating that doing so would be impossible. Clearly, biases, correctly defined as judgments that are
223 discriminatory and unfair because they are based on arbitrariness and subjectivity and not on objective fact and
224 sound reason, have no place in nursing. However, the ANA has provided no definition to show what they mean. It
225 would be helpful if a definition were included.

226 or spiritual beliefs, lifestyle, social support system, sexual orientation or gender
227 expression, and primary language are to be considered when planning individual, family
228 and population-centered [care](#)^[025]. Such considerations must promote health and wellness,

229 Notice here that the Code does not list value systems, religious or spiritual beliefs as biases on the part of the
230 nurse, as does this position statement, but rather as factors of the patient that should be considered in the care of
231 the patient, which makes sense.

232 address problems, and respect patients' or clients' decisions. Respect for patient decisions
233 does not require that the nurse agree with or support all patient choices. When patient
234 choices are risky or self-destructive, nurses have an obligation to address the behavior
235 and to offer opportunities and resources to modify the behavior or to eradicate the
236 risk^[026].”

237 So it should be clear that even if a patient requests something that is self-destructive, such as a lethal dose of drug,
238 the nurse is obligated not to accommodate the patient's request but is obligated to explore the reason behind the
239 request and to determine the ethically appropriate method in which the patient's pain can be managed.

240

241 *Moral disengagement.* In addition to reflecting and recognizing personal biases, nurses
242 should be aware of moral disengagement. Moral disengagement is the interaction of personal and
243 social influences that reinforces nurses' separation of their moral values and obligations from
244 actions consistent with those values and obligations^[027]. Bandura's work (2016, 2002) on moral

245 Here is another reason why the previous section that claims that a nurse's values are a type of bias and that nurses
246 should set aside their values (i.e., separate their values from their actions, otherwise known as moral
247 disengagement) is deeply problematic and actually contributes to the very distress the statement claims to wish to
248 decrease among nurses.

249 disengagement illustrates several mechanisms that can impede the ethical and professional duty
250 to relieve pain can include:

- 251 • blaming and dehumanizing patients for health problems like substance use disorder
252 (SUD), e.g., opioid addiction;
- 253 • displacement of responsibility, in which nurses say they are just following orders. In so
254 doing, they relinquish their authority for primary palliative care and abdicate their duty to
255 advocate for the use of evidence-based, non-pharmaceutical, pain reduction interventions;
- 256 • diffusion of responsibility so that nurses, prescribers, dispensers, risk managers, etc., are
257 not held accountable because "where everyone is responsible, no one really feels
258 responsible" and the division of labor clouds accountability;

- 259 • disregard or distortion of consequences of incompetent pain management can be
260 rationalized because a greater harm from addiction is prevented; this reasoning often
261 overlooks the distinction between tolerance, dependence and addiction and can mute the
262 differences among pain experiences and causes^[028].

263 A problem with the understanding of moral distress and moral disengagement, as described in this statement, is
264 that it assumes that the values and beliefs that nurses hold are negative and inconsistent with the foundational
265 principles of nursing, when that is not necessarily true. So, when nurses are told that they must set aside their
266 values and beliefs, they may actually be setting aside the very right and good principles proper to nursing. Told
267 often enough to set aside their values and beliefs, nurses become acculturated to a system of negativity and
268 irresponsibility, as Bandura describes, and they find they must rationalize their actions in an attempt to maintain
269 their moral integrity. This is what people do when they are morally disengaged.

270 Moral disengagement is a systems dilemma. Preventing this separation of personal and
271 professional values from corresponding action requires environments with safeguards that
272 uphold clinical competence and professional compassion while renouncing cruel, dehumanizing
273 disregard for patients' unrelieved pain and suffering. The *Code* emphasizes nurses' obligation to
274 actively promote work settings and policies that support and reinforce ethical practice
275 environments.

276
277 *Ethical practice environments.* The need for ethical practice environments is woven
278 throughout the *Code*. Creating such environments starts with ^[029] how nurses interact with each
279 Creating an ethical practice environment actually starts in nursing school, because it is there that nurses begin to
280 learn what it means to be a nurse. Faculty must be proper role models and cultivate an environment of respect for
281 self and others, but especially for the patient. Properly grounded, such nurses will cultivate ethical environments in
282 whatever area of practice they find themselves. They will be virtuous nurses, the kind of nurse who does the good
283 and right thing, even when no one may be looking and even when the good and right thing may be unpopular.

284 other. According to Provision 2.4, “Nurse–patient and nurse–colleague relationships have as
285 their foundation the promotion, protection, and restoration of health and the alleviation of pain
286 and suffering.” Beyond this we must step up as leaders, especially in society’s efforts to alleviate
287 the many problems surrounding opioid use. Provision 1.3 states, “Nurses are leaders who
288 actively participate in ensuring the responsible and appropriate use of interventions in order to
289 optimize the health and well-being of those in their care.” This includes acting to minimize
290 unwarranted, unwanted, or unnecessary medical treatment and patient suffering. ^[030]

291 This is an odd statement inserted here that does not flow from the rest of the paragraph and does not seem to fit.
292 It should be deleted.

293

294 Provision 6 states, “The nurse, through individual and collective effort, establishes,
295 maintains, and improves the ethical environment of the work setting and conditions of
296 employment that are conducive to safe, quality health care”. This includes good management of
297 pain^[031]. This sentence also seems out of place.

298 Characteristics of a good environment are familiar to all but are often hard to achieve. In
299 Provision 6.1 and 6.2 we find, “Nurses must create, maintain, and contribute to morally good
300 environments that enable nurses to be virtuous. Such a moral milieu fosters mutual caring,
301 communication, dignity, generosity, kindness, moral equality, prudence, respect, and
302 transparency.” and “nurses ... create a culture of excellence and maintain practice environments
303 that support nurses and others in the fulfillment of their ethical obligations.”

304
305 To minimize moral disengagement, Provision 6.3 again addresses this, “The workplace
306 must be a morally good environment to ensure ongoing safe, quality patient care and
307 professional satisfaction for nurses and to minimize and address moral distress, strain, and
308 dissonance^[032]”.

309 In this section on environment, the focus clearly has shifted away from patients and the ethically appropriate
310 management of their pain and moved toward nurses and the management of their pain. This is odd because,
311 according to the Provision 2., “The nurse's primary commitment is to the patient...”
312

313 Provision 5.4 offers guidance for when practices exist that constrain efforts to relieve
314 pain^[033]

315 The implication here is that some practices *unfairly* constrain nurses and, thus, cause nurses distress. It would help
316 to include examples of such practices. However, it should be made clear that not all practices that constrain are
317 unfair. For example, laws on who can prescribe and what they can prescribe, could be considered constraining, as
318 could medical standards based on research that delineate indication, appropriate dose, frequency etc.. Yet, these
319 laws and standards, which, by definition, set boundaries, are meant to protect patients from harm, and thus, are
320 necessary. This is consistent with Provision 2 and the nurse's primary commitment being the patient, and
321 Provision 3 that the nurse promotes, advocates for and strives to protect the health of the patient.

322 The position statement would benefit from a more in-depth and nuanced discussion of constraints.

323 “Compromises that preserve integrity can be difficult to achieve but are more likely to be
324 accomplished where there is an open forum for moral discourse and a safe environment of
325 mutual respect. When the integrity of nurses is compromised by patterns of institutional behavior
326 or professional practice, thereby eroding the ethical environment and resulting in moral distress,
327 nurses have an obligation to express their concern or conscientious objection individually or
328 collectively to the appropriate authority or committee”.

329

330 Provisions 8.2 and 8.3 look beyond the immediate environment: “Nurses must lead
331 collaborative partnerships to develop effective public health legislation, policies, projects, and
332 programs that promote and restore health, prevent illness, and alleviate suffering.” and “Nurses
333 collaborate with others to change unjust structures and processes that affect both individuals and
334 communities. Structural, social, and institutional inequalities and disparities exacerbate the
335 incidence and burden of illness, trauma, suffering, and premature death.” Finally in Provision 9,
336 nursing communicates “to the public the values that nursing considers central to the promotion or
337 restoration of health, the prevention of illness and injury, and the alleviation of pain and
338 suffering[034].”

339 It would help if the statement were more specific in how it means to apply these provisions to the ethically
340 appropriate management of patient's pain. For example, the public should be assured of nursing's commitment to
341 the prohibition of nurse participation in assisted suicide, euthanasia and any other form of killing.

342

343 *Financial issues.* Despite the conservative \$560-\$635 billion/year estimated cost of pain
344 in the United States (2010 dollars), or perhaps *because* of the high cost, respected authorities like
345 the Institute of Medicine (2011) and the American Academy of Pain Medicine’s (AAPM) 2014
346 statement indicate that insurers refuse to cover many necessary methods of achieving effective
347 pain relief[035]

348 The statement should make clear that it supports only evidenced based, ethically appropriate and morally
349 permissible methods of effective pain relief. That would not include lethal doses of drugs used for assisted suicide
350 or euthanasia. It would, however, include, for example, the appropriate use of opioids for cancer and noncancer
351 pain, as well as nonpharmacological approaches such as cognitive behavioral therapy, acupuncture, chiropractic
352 manipulation, thermal applications, electrical neuromodulation such as TENS, etc. (See UpToDate.com for more
353 evidenced based reports on pain evaluation and management.)

354

355 Drug marketing and lobbying by the pharmaceutical industry lead to a high emphasis on
356 pharmaceutical modalities and lack of price regulation (Mulvihill et al, 2016). Effective
357 interdisciplinary approaches, e.g., cognitive-behavioral therapy, are not reimbursed (AAPM,
358 2014). Overemphasis on pharmaceutical interventions like opioids has led to an imbalanced
359 approach to pain management, too often excluding effective holistic complementary and
360 alternative medicine (CAM). When coupled with the current pressure to reduce opioids, the prior
361 underuse of CAM leaves too many clinicians under-equipped to replace ineffective opioids with
362 effective non-pharmaceutical approaches. People suffering from chronic pain often use (CAM),

363 but because these are often inadequately covered by insurance, out of pocket costs can make
364 them unattainable or unsuccessful for many people (IOM, 2011). Nurses have a duty outlined in
365 the COE to advocate for policies to improve parity in coverage for all effective pain relief
366 interventions. For example, nurse-authored legislation in Minnesota would mandate insurance
367 coverage for acupuncture (Revisor, 2017^[0361]).

368 This paragraph demonstrates the statement's support of a broad range of evidence based therapies, which would
369 be consistent with the Code of Ethics and the duty to advocate for the health, safety, and rights of patients
370 (Provision 2).

371 **History/previous position statements**

372 In 2010, ANA retired its position statement on Pain Management and Control of
373 Distressing Symptoms in Dying Patients (2003).

374 In the *Code*, Provision 2.4 stipulates “nurse-patient and nurse-colleague relationships
375 have as their foundation the promotion, protection, and restoration of health and the alleviation
376 of pain and suffering.” Other nursing organizations and/or national commissions have position
377 statements supporting the need for a concerted effort to promote pain management.

- 378 • The *Pain management nursing: Scope and standards* (American Nurses Association,
379 2016) concludes that all nurses are considered to be pain management nurses.
380 Additionally, “the mission of pain management nursing is to advance and promote
381 optimal nursing care for people affected by pain by promoting best nursing practice. This
382 is accomplished through education, advocacy, standards, and research” (p.2).
- 383 • The Institute of Medicine (2011a) concluded that “pain is a major driver for visits to
384 physicians and other healthcare providers, a major reason for taking medications, a major
385 cause of disability, and a key factor in quality of life and productivity. Given the burden
386 of pain in human lives, dollars, and social consequences, relieving pain should be a
387 national priority” (p. 4).
- 388 • The Interagency Pain Research Coordinating Committee (2015) “expert working groups
389 produced interrelated sets of objectives and suggested action plans in the six areas
390 summarized below: population research, prevention and care, disparities, service delivery
391 and reimbursement, professional education and training, and public education and
392 communication” (p.3).

393

394 **Recommendations**

- 395 • Nurses have an ethical responsibility to provide clinically excellent care to address a
396 patient’s pain. Clinically excellent pain management considers clinical indications,
397 mutual identification of goals for pain management, inter-professional collaboration, and
398 awareness of professional standards for the assessment and management of different
399 types of pain^[037].

400 To be clinically excellent the care must also be ethically appropriate. The science of pain management has grown
401 considerably and research has shown that pain can be managed well. Again, the statement should make clear that
402 nursing supports only evidenced based, ethically appropriate and morally permissible methods of effective pain
403 relief. That would not include lethal doses of drugs for assisted suicide or euthanasia, even if requested by the
404 patient and even if allowed by law. To do so would not only violate the integrity of the nurse and of the nursing
405 profession, but also assault the dignity of the patient. Autonomy has limits and those limits must be respected.
406 This is known to us in the depths of our heart, a law inscribed by our Creator - You must not kill. The dignity and
407 integrity of the patient and of the nurse lie in observing this law.

- 408
- 409 • Nurses have an ethical obligation to assess and address the factors and biases in
410 themselves and their practice environments that constrain their ability and willingness to
411 relieve their patients’ pain and suffering^[038].

412 Again, other than insurance not covering CAM, where is the evidence that practice environments are unfairly
413 constraining nurses from alleviating pain in ways that are ethically appropriate, morally permissible, and evidenced
414 based?

415 And again, where is the evidence to support the contention that nurses hold judgments that are discriminatory,
416 unfair, based on arbitrariness and subjectivity, which is what bias is, rather than judgments based on objective fact
417 and sound reason?

- 418
- 419 • Nurses may experience moral distress when they cannot provide the optimal relief of pain
420 and suffering that they know patients require. Nurses need to preserve their professional
421 and personal integrity by developing the moral courage and resilience necessary to reduce
422 moral distress^[039].

423 Care must be taken not to equate moral resilience with a setting aside of one's deeply held value systems, religious
424 and spiritual beliefs that the ANA mistakenly includes above as biases. To do so is to insist that nurses must ignore
425 their consciences and act contrary to them, something the ANA admits is impossible to do without experiencing
426 the very problem the ANA says it wishes to reduce - violation of professional and personal moral integrity and,
427 thus, moral distress. Research shows that nurses cope with moral distress through moral disengagement.

- 428 • Nursing research is required to further explore the correlations between opioid use and
429 addiction as well as strategies for promoting optimal pain management.^[040]

430 Agreed, nursing should engage in rigorous research, particularly on the various nonpharmacological approaches to
431 pain management to further support the argument that insurance should cover it.

- 432 • Nurses must collaborate with those who promote accessible, affordable and effective
433 treatment resources for all persons who suffer from substance use disorder.
- 434 • Nurses should ensure that each patient experiencing pain has an individualized pain
435 management plan with appropriate monitoring to avoid under-treatment, over-treatment,
436 or addiction.

437

438 **Summary**

439

440 Nurses have an ethical responsibility to relieve pain and suffering. The national response
441 to the opioid crisis poses constraints for nurses in every role and practice setting. Recognizing
442 biases, preventing moral disengagement, creating ethical practice environments and addressing
443 financial inequities are tactics for minimizing constraints and approaching better relief of pain
444 and suffering. In concert with other organizations and associations, nursing will collaborate to
445 provide excellent patient care through research, policy and education. Guidance from the Code
446 supports these and many other activities to meet the desired ends articulated in this [position](#)⁰⁴¹¹.

447 [Thank you for the opportunity to offer comments on this draft of a new position statement. We hope our](#)
448 [comments are helpful in composing future revisions.](#)

449

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